

## CITY OF STONECREST, GEORGIA

## SPECIAL CALLED MEETING WITH FINANCE, TRANSPORTATION AND SPLOST COMMITTEES – AGENDA

## 3120 Stonecrest Blvd., Stonecrest, GA 30038

## Wednesday, June 14, 2023 at 6:00 PM

## Mayor Jazzmin Cobble

Council Member Tara Graves - District 1 Council Member Rob Turner - District 2

Council Member Alecia Washington - District 3 Mayor Pro Tem George Turner - District 4

Council Member Tammy Grimes - District 5

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Citizen Access: Stonecrest YouTube Live Channel

- I. CALL TO ORDER: George Turner, Mayor Pro-Tem
- II. ROLL CALL: Sonya Isom, City Clerk

### III. AGENDA ITEMS

- **a. For Decision** ARPA Small Business and Residential Support Disbursement of Funds Approval *City Manager Gia Scruggs*
- **b.** For Discussion Transportation Planning Update City Engineer Hari Karikaran
- c. For Discussion SPLOST II Planning City Engineer Hari Karikaran

## IV. EXECUTIVE SESSION

(When an executive session is required, one will be called for the following issues: 1) Personnel, 2) Litigation, 3) Real Estate)

a. Executive Session

## V. ADJOURNMENT

### Americans with Disabilities Act

The City of Stonecrest does not discriminate on the basis of disability in its programs, services, activities and employment practices.

If you need auxiliary aids and services for effective communication (such as a sign language interpreter, an assistive listening device or print material in digital format) or reasonable modification to programs, services or activities contact the ADA Coordinator, Sonya Isom, as soon as possible, preferably 2 days before the activity or event.

Item III. a.



## CITY COUNCIL AGENDA ITEM

SUBJECT: ARPA Small Business and Residential Support Disbursement of Funds Approval

AGENDA SECTION: (check all that apply)

PRESENTATION PUBLIC HEARING CONSENT AGENDA OLD BUSINESS NEW BUSINESS OTHER, PLEASE STATE: Click or tap here to enter text.

CATEGORY: (check all that apply)

ORDINANCE RESOLUTION CONTRACT POLICY STATUS REPORT OTHER, PLEASE STATE: Click or tap here to enter text.

ACTION REQUESTED: DECISION DISCUSSION, REVIEW, or UPDATE ONLY

Previously Heard Date(s): Click or tap to enter a date. & Click or tap to enter a date.

Current Work Session: Click or tap to enter a date.

SUBMITTED BY: Gia Scruggs, City Manager

Current Council Meeting: Wednesday, June 14, 2023

PRESENTER: City Manager Gia Scruggs

**PURPOSE:** Procurement staff did a competitive process to identify organizations that could assist the City with the disbursement of funds for the small business and residential support programs. The Finance Staff recommended the utilization of The Georgia Micro Enterprise Network, Inc. to assist with the distribution of funds for the two support programs offered by the City of Stonecrest. The vendor will be responsible for the disbursement of an amount not to exceed \$1,500,000.00. The funding source is ARPA – Smalll Business Support and Residential Support programs. The distribution of the funds will begin within a week of Council approval of this item.

**FACTS:** Click or tap here to enter text.

**OPTIONS:** Approve, Deny, Defer Click or tap here to enter text.

**RECOMMENDED ACTION:** Approve Click or tap here to enter text.

Item III. a.



## CITY COUNCIL AGENDA ITEM

## **ATTACHMENTS:**

- (1) Attachment 1 Click or tap here to enter text.
- (2) Attachment 2 Click or tap here to enter text.
- (3) Attachment 3 Click or tap here to enter text.
- (4) Attachment 4 Click or tap here to enter text.
- (5) Attachment 5 Click or tap here to enter text.

Item III. b.



## CITY COUNCIL AGENDA ITEM

SUBJECT: Transportation Planning Update
AGENDA SECTION: (check all that apply)  ☑ PRESENTATION ☐ PUBLIC HEARING ☑ CONSENT AGENDA ☐ OLD BUSINE ☐ NEW BUSINESS ☐ OTHER, PLEASE STATE: Click or tap here to enter text.
CATEGORY: (check all that apply)
$\square$ ORDINANCE $\square$ RESOLUTION $\square$ CONTRACT $\square$ POLICY $\square$ STATUS REPORT
☐ OTHER, PLEASE STATE: Click or tap here to enter text.
ACTION REQUESTED: $\square$ DECISION $\boxtimes$ DISCUSSION, $\square$ REVIEW, or $\square$ UPDATE ONLY
Previously Heard Date(s): Click or tap to enter a date. & Click or tap to enter a date.
Current Work Session: Click or tap to enter a date.
Current Council Meeting: Wednesday, June 14, 2023
Current Council Meeting. Wednesday, June 14, 2023
SUBMITTED BY: Hari Karikaran, City Engineer
PRESENTER: City Engineer Hari Karikaran
<b>PURPOSE:</b> Update of Transportation planning locally, DOT and joint county, state and city.
FACTS:
OPTIONS: Choose an item. Click or tap here to enter text.
<b>RECOMMENDED ACTION:</b> Choose an item. Click or tap here to enter text.
ATTACHMENTS:
(1) Attachment 1 - Presentation
(2) Attachment 2 - Click or tap here to enter text.
(3) Attachment 3 - Click or tap here to enter text.
(4) Attachment 4 - Click or tap here to enter text.
(5) Attachment 5 - Click or tap here to enter text.

Transportation Planning
Update

City Engineer 06/14/2023



# **Joint Transportation with GDOT**

- City Limit Signs
- Exit Signs on I-20
- Bridgescape at
  - I-20 Panola Road Bridge
  - I-20 Hillandale Road Bridge
  - I-20 Turner Hill Road Bridge
- GDOT Rights-of-way Improvements
  - Hillandale Road
  - Fairington Drive



# **Other Transportation Projects**

- Way Finding Sign/City Monument Design Standards
- Intersection Improvements
  - Turner Hill Road/Rockland Road
  - Miller Road/Thompson Mill Road
  - Salem Road/Evans Mill Road
- Panola Road Study
- Bicycle, Pedestrian & Tail Plan
- Freight Cluster Plan





Item III. c.



## CITY COUNCIL AGENDA ITEM

SUBJECT: SPLOST II Planning				
	k all that apply)  PUBLIC HEARING			
	t apply)  LUTION  CONTRACT  POLICY  STATUS REPORT  E: Click or tap here to enter text.			
ACTION REQUESTED: □	DECISION ⊠ DISCUSSION, □ REVIEW, or □ UPDATE ONLY			
Previously Heard Date(s): C Current Work Session: Click Current Council Meeting: W				
SUBMITTED BY: Hari Kari PRESENTER: Hari Karika				
PURPOSE: To discuss SPLC	OST II Funding Allocation			
FACTS: Please see atatched				
<b>OPTIONS:</b> Choose an item. Cl	lick or tap here to enter text.			
RECOMMENDED ACTIO	N: Choose an item. Click or tap here to enter text.			
ATTACHMENTS:  (1) Attachment 1 - SPLOST I (2) Attachment 2 - Click or ta (3) Attachment 3 - Click or ta	p here to enter text.			

(4) Attachment 4 - Click or tap here to enter text.(5) Attachment 5 - Click or tap here to enter text.



### **MEMORANDUM**

TO: Mayor and City Council

THROUGH: Gia Scruggs, MBA, CPM, City Manager

FROM: Hari Karikaran, PE, City Engineer

SUBJECT: SPLOST II Discussion

DATE: June 14, 2023

When SPLOST Bill was amended in 2017 by the Georgia State Assembly, there were limitations placed on allowable categories of projects for counties that had a HOST but want to choose to levy both a SPLOST and an EHOST.

Georgia State Assembly has passed House Bill 431 and signed into law on May 3, 2023, amending the 2017 SPLOT law. HB 431 removes the limitations and permits DeKalb County and the Cities to have SPLOST II and fund all the various projects that other Counties have been funding.

Attached DeKalb County Memorandum discusses allowable projects that can be funded by the SPLOST II Revenue. The average SPLOST revenue collection for the past two years has been \$8.5 million. Total Revenue from the SPLOST II revenue for the six years could be potentially up to \$48million.

The City Administration is proposing the following expenditure distribution and seeking Council input on this subject (Exhibit A)

# EXHIBIT A CITY OF STONECREST 2024 SPLOST ALLOCATION (Preliminary)

NO	PROJECT CATERGORY	APPROXIMATE ALLOCATION	NOTES
1	Street Paving/Resurfacing/ Transportation Improvement	\$28,000,000	1
2	Parks Improvement	\$8,000,000	2
3	Property Acquisition/ New Infrastructure	\$12,000,000	3
	Total	\$48,000,000	

## Notes:

- 1. The annual street resurfacing list will be selected based on PCI numbers (lowest to highest) from the 2023 Street Evaluation, Includes intersection improvements, Traffic Studies, corridor studies, sidewalk improvement, trails, signal improvement, matching funds for Federal and State Grants.
- 2. Based on projects identified in the Park Master Plan and other new Park Improvements.
- 3. Parks properties, greenspace properties, property for new city buildings, New city buildings, building addition and renovation.



## MEMORANDUM

May 10, 2023 via email

To: Michael L. Thurmond, Chief Executive Officer

Members, Board of Commissioners

From: Zachary Williams, Chief Operating Officer

Viviane H. Ernstes, County Attorney

**Subject:** House Bill 431 – Bill Amending SPLOST Law

(Our File No. 02-0125)

We write to provide you information about this important project and the new state law. Please note that we refer to the limited project SPLOST passed in 2017 by the voters as "SPLOST I" and the new unlimited project SPLOST that will be considered by the voters in 2023 as "SPLOST II".

As you know, House Bill 431 ("H.B. 431") was adopted by the General Assembly with a unanimous vote amending the State SPLOST I law to allow DeKalb County to use SPLOST II proceeds for all allowable categories of capital outlay projects. This memorandum explains the changes that H.B. 431 makes to DeKalb County's SPLOST.

Also, we have taken the liberty of providing you with a simple list of the kinds of capital outlay projects that can now be funded with SPLOST II dollars as a result of the adoption of H.B. 431.<sup>2</sup>

## I. SPLOST Provisions That Changed After Passage of H.B. 431

Under general State law, most counties levying a SPLOST can use the tax to fund a broad variety of capital outlay projects.<sup>3</sup> In 2017, the law was amended to limit the allowable categories of projects for counties that had a HOST but want to choose to levy both a SPLOST and an EHOST. Such counties were only permitted to use their SPLOST funds on four specific categories of projects: (1) transportation purposes, (2) public safety facilities and related capital equipment,

<sup>&</sup>lt;sup>1</sup> See Attachment A, House Bill 431 for your convenience.

<sup>&</sup>lt;sup>2</sup> See Attachment B, list of allowable capital outlay projects.

<sup>&</sup>lt;sup>3</sup> O.C.G.A. §§ 48-8-111(a)(1)(A)-(N), 48-8-121 are the state laws that list over a dozen specific categories of projects eligible for SPLOST II funding.

#### Memorandum to the CEO and BOC

May 10, 2023 Page 2 of 3

- (3) debt service, and (4) the repair of capital outlay projects in an amount not to exceed fifteen percent (15%) of the total SPLOST proceeds. As far as we know, this limitation applied only to DeKalb County because we had a HOST and after 2017 the County levied SPLOST I and EHOST.
- H.B. 431 removes this limitation and permits DeKalb County to have SPLOST II and fund all the various projects that other counties can fund with their SPLOST.

## II. SPLOST Provisions That Will Remain the Same After Passage of H.B. 431

There are other provisions in State law unique to DeKalb County's SPLOST that will not be altered by H.B. 431. Specifically, the provisions relating to how SPLOST II proceeds will be distributed amongst the County and Municipalities will not change. O.C.G.A. § 48-8-109.5(e), is the state law governing the distribution of SPLOST proceeds, both I and II, in DeKalb County. It states the following:

e) Notwithstanding any provision of law to the contrary except subsection (f) of this Code section, in any county levying a tax under this part, a tax levied pursuant to the provisions of Part 1 of Article 3 of this chapter in a special district in such county shall be strictly divided between the unincorporated portions of the county whose geographical boundary is conterminous with that of the special district and the municipalities wholly or partially located within the special district on a per capita basis, based on the most recent decennial census, unless altered by an intergovernmental agreement between the county and all municipalities wholly located within the special district. Notwithstanding any provision of law to the contrary, the department shall disburse directly to the county and each municipality its share of the proceeds of the tax levied pursuant to Part 1 of Article 3 of this chapter. (Emphasis added).

Under this statute, DeKalb's SPLOST I and II proceeds must be disbursed either on a per capita basis, based on the most recent decennial census or according to the terms of an intergovernmental agreement between the County and every Municipality wholly located in DeKalb County. Additionally, this statute requires the State Department of Revenue to disburse SPLOST I and II proceeds to the County and Municipalities individually, unlike every other SPLOST in Georgia which disburses SPLOST proceeds only to the County. Again, neither of these two requirements will change with SPLOST II because of H.B. 431.

## III. The EHOST Law Will Not Change

H.B. 431 did not change any provision of the EHOST law. Several commissioners have asked legal questions related to EHOST and those will be answered by separate memorandum.

<sup>4</sup> Under every other SPLOST in Georgia, SPLOST proceeds are disbursed to the County by the Department of Revenue, then the County disburses the remaining proceeds to the Municipalities. O.C.G.A. § 48-8-115(b).

## Memorandum to the CEO and BOC

May 10, 2023 Page 3 of 3

## Attachments

cc: La'Keitha D. Carlos, Chief of Staff, CEO

Kwasi K. Obeng, Chief of Staff, BOC

T.J. Sigler, Budget Director

Dianne McNabb, Finance Director

Laura K. Johnson, Deputy County Attorney

Terry G. Phillips, Deputy County Attorney

Matthew C. Welch, Deputy County Attorney

Nicole Aigner, Complex Transaction Division Chief

Suzanne Success Osborne, Senior Assistant County Attorney

Shaheem Williams, Esq.

## House Bill 431 (AS PASSED HOUSE AND SENATE)

By: Representatives Drenner of the 85<sup>th</sup>, Carter of the 93<sup>rd</sup>, Holcomb of the 81<sup>st</sup>, Moore of the 91<sup>st</sup>, Taylor of the 92<sup>nd</sup>, and others

# A BILL TO BE ENTITLED AN ACT

- 1 To amend Part 1 of Article 3 of Chapter 8 of Title 48 of the Official Code of Georgia
- 2 Annotated, relating to county special purpose local option sales tax, so as to remove
- 3 provisions relating to the purpose of such tax in counties that also levy and collect an
- 4 equalized homestead option sales tax; to provide for related matters; to repeal conflicting
- 5 laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

7 SECTION 1.

- 8 Part 1 of Article 3 of Chapter 8 of Title 48 of the Official Code of Georgia Annotated,
- 9 relating to county special purpose local option sales tax, is amended by revising
- 10 paragraph (1) of subsection (a) of Code Section 48-8-111, relating to procedure for
- 11 imposition of tax, resolution or ordinance, notice to county election superintendent, and
- 12 election, as follows:

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- 13 "(1) The purpose or purposes for which the proceeds of the tax are to be used and may
- be expended, which purpose or purposes may consist of capital outlay projects located
- within or outside, or both within and outside, any incorporated areas in the county in the

- special district or outside the county, as authorized by subparagraph (B) of this paragraph for regional facilities, and which may include any of the following purposes:
  - (A) A capital outlay project consisting of road, street, and bridge purposes, which purposes may include sidewalks and bicycle paths;
    - (B) A capital outlay project or projects in the special district and consisting of a courthouse; administrative buildings; a civic center; a local or regional jail, correctional institution, or other detention facility; a library; a coliseum; local or regional solid waste handling facilities as defined under paragraph (27.1) or (35) of Code Section 12-8-22, as amended, excluding any solid waste thermal treatment technology facility, including, but not limited to, any facility for purposes of incineration or waste to energy direct conversion; local or regional recovered materials processing facilities as defined under paragraph (26) of Code Section 12-8-22, as amended; or any combination of such projects;
  - (C) A capital outlay project or projects which will be operated by a joint authority or authorities of the county and one or more qualified municipalities within the special district;
  - (D) A capital outlay project or projects, to be owned or operated or both either by the county, one or more qualified municipalities within the special district, one or more local authorities within the special district, or any combination thereof;
  - (E) A capital outlay project consisting of a cultural facility, a recreational facility, or a historic facility or a facility for some combination of such purposes;
    - (F) A water capital outlay project, a sewer capital outlay project, a water and sewer capital outlay project, or a combination of such projects, to be owned or operated or both by a county water and sewer district and one or more qualified municipalities in the county;
  - (G) The retirement of previously incurred general obligation debt of the county, one or more qualified municipalities within the special district, or any combination thereof;

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43	(H) A capital outlay project or projects within the special district and consisting of
44	public safety facilities, airport facilities, or related capital equipment used in the
45	operation of public safety or airport facilities, or any combination of such purposes;

- (I) A capital outlay project or projects within the special district, consisting of capital equipment for use in voting in official elections or referendums;
- (J) A capital outlay project or projects within the special district consisting of any transportation facility designed for the transportation of people or goods, including but not limited to railroads, port and harbor facilities, mass transportation facilities, or any combination thereof;
- (K) A capital outlay project or projects within the special district and consisting of a hospital or hospital facilities that are owned by a county, a qualified municipality, or a hospital authority within the special district and operated by such county, municipality, or hospital authority or by an organization which is tax exempt under Section 501(c)(3) of the Internal Revenue Code, which operates the hospital through a contract or lease with such county, municipality, or hospital authority;
- (L) The repair of capital outlay projects, including, but not limited to, roads, streets, and bridges, located, in part or in whole, within the special district that have been damaged or destroyed by a natural disaster;
- (M) A capital outlay project or projects that are owned, operated, or administered by the state and located, in part or in whole, within the special district; or
- (N) Any combination of two or more of the foregoing:

provided, however, that a tax authorized under this part which is submitted to the voters for approval in connection with an equalized homestead option sales tax pursuant to Part 2 of Article 2A of this chapter shall be used for transportation purposes which shall include roads, bridges, public transit, rails, airports, buses, seaports, and including without limitation road, street, and bridge purposes pursuant to paragraph (1) of subsection (b) of Code Section 48-8-121, for public safety facilities and related capital

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equipment used in the operation thereof, for debt service purposes for which a municipality used proceeds from the homestead option sales and use tax, and for the repair of capital outlay projects; provided, however, that the amount of proceeds used for the repair of capital outlay projects shall not exceed 15 percent of the total proceeds which are collected under this part for a capital outlay project or projects authorized under this paragraph;"

76 SECTION 2.

All laws and parts of laws in conflict with this Act are repealed.

## **Authorized Projects for SPLOST II Funding**

## General Capital Outlay Project Provision and Specifically Named Projects

 SPLOST II proceeds may be used by the County and qualified municipalities wholly located in DeKalb County ("Cities") to fund "capital outlay projects" which are defined as follows:

A capital outlay project means any major, permanent, or long-lived improvement or betterment, such as land or structures. <sup>1</sup> Such projects are properly chargeable to a capital asset account as opposed to a current expenditure or ordinary maintenance expense. The term includes, but is not limited to, roads, streets, bridges, police cars, fire trucks, ambulances, garbage trucks, and other major equipment. SPLOST proceeds are NOT permissible for use on normal day-to-day maintenance and operation expenses of the County, the Cities or any SPLOST II project.

- Although the law specifically lists certain kinds of projects for SPLOST II funding as detailed below, the County and the Cities are not limited to those listed items.
- There is a broad "general" project category that authorizes the County and the Cities to fund any capital outlay project with SPLOST II proceeds if the project is located 1-in the unincorporated area of the County and owned or operated by the County or 2- in a City and owned or operated by the City. This provision gives the County and the Cities broad discretion over the type of capital outlay projects chosen by each for SPLOST II funding.
- In addition to the general provision, below is a list of projects specifically designated for SPLOST II funding under State law:
- Road, street, and bridge purposes, including sidewalks and bicycle paths which include:

Acquisition of rights of way for roads, streets, bridges, sidewalks, and bicycle paths;

Construction of roads, streets, bridges, sidewalks, and bicycle paths;

Renovation and improvement of roads, streets, bridges, sidewalks, and bicycle paths, including resurfacing;

Relocation of utilities for roads, streets, bridges, sidewalks, and bicycle paths;

Improvement of surface-water drainage from roads, streets, bridges, sidewalks, and bicycle paths; and

<sup>2</sup> O.C.G.A. § 48-8-111(a)(1)(D).

<sup>&</sup>lt;sup>1</sup> O.C.G.A. § 48-8-110(1).

5.10.23

Patching, leveling, milling, widening, shoulder preparation, culvert repair, and other repairs necessary for the preservation of roads, streets, bridges, sidewalks, and bicycle paths<sup>3</sup>

- Storm-water and drainage as part of a road, street and bridge project or as general capital outlay project.<sup>4</sup>
- Any capital outlay project jointly operated by a County authority and one or more cities;
- A cultural facility, recreational facility, or historic facility;
- A water or sewer capital outlay project, owned and/or operated by a county water and sewer district and one or more cities;
- A courthouse; administrative building; civic center; local or regional jail, correctional institution, or other detention facility; a library; a coliseum; local or regional solid waste handling facility; and a local or regional recovered materials processing facility;
- The retirement of a previously incurred general obligation debt;
- Public safety facilities, airport facilities, and/or related capital equipment;
- Voting equipment used in official elections or referendums;
- Any transportation facility designed for the transportation of people or goods, including railroads, port and harbor facilities, and/or mass transportation facilities;
- A hospital or hospital facility, owned and/or operated by the county, or jointly owned or operated by the County and a City, hospital authority or not-for-profit organization;
- The repair of existing capital outlay projects; or
- Any capital outlay project owned, operated, or administered by the State and located within the County.<sup>5</sup>

<sup>&</sup>lt;sup>3</sup> O.C.G.A. § 48-8-121(b)(1).

<sup>&</sup>lt;sup>4</sup> O.C.G.A. § 48-8-121(b)(2).

<sup>&</sup>lt;sup>5</sup> O.C.G.A. § 48-8-111(a)(1)(A)-(M).